

## Message Text

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C O N F I D E N T I A L TOKYO 10383

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E.O. 11652: GDS

TAGS: MARR, JA

SUBJ: INCIDENTS INVOLVING SOFA PERSONNEL

REF: A) TOKYO 6322 B) STATE 177002 C) STATE 154900

1. SINCE FONMIN MIYAZAWA DISCUSSED PROBLEM OF CRIMINAL INCIDENTS ON OKINAWA IN CONNECTION WITH FLORES CASE WITH AMBASSADOR (REF A), EMBASSY, AND AMBASSADOR PERSONALLY, HAVE MADE GREAT EFFORT TO CONVEY SERIOUSNESS OF CONCERN OF GOJ OVER THIS PROBLEM, PARTICULARLY WITH RESPECT TO PERIOD OF OKINAWA OCEAN EXPO, TO US FORCES COMMANDERS. SENIOR MILITARY COMMANDERS HERE HAVE SINCE GIVEN THE PROBLEM CONSIDERABLE EMPHASIS AND SUCCEEDED IN MAKING IT A SUBJECT FOR CLOSE COMMAND ATTENTION DOWN TO UNIT LEVELS. IN MOST RECENT COUNTRY TEAM MEETING JULY 16 PROBLEM ALSO RECEIVED EXTENSIVE DISCUSSION AND AMBASSADOR REQUESTED COMUSJAPAN FOR QUARTERLY REPORTS ON OKINAWA INCIDENTS. MILITARY COMMANDERS ON OKINAWA HAVE ALSO COME UP WITH SPECIFIC PROGRAM DESIGNED TO FORSTALL SUCH INCIDENTS, DETAILS OF WHICH THE AMBASSADOR INCLUDED IN A LETTER DATED JULY 15, 1975 TO MIYAZAWA. TEXT OF THIS LETTER FOLLOWS.

2. BEGIN TEXT: QTE DEAR MR. MINISTER: THIS LETTER IS IN REPLY TO YOUR QUESTION TO A FEW WEEKS AGO CONCERNING THE MEASURES WE ARE TAKING TO FORESTALL INCIDENTS INVOLVING MEMBERS OF THE CONFIDENTIAL

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U S FORCES ON OKINAWA, PARTICULARLY IN CONJUNCTION WITH THE OPENING OF THE OKINAWA OCEAN EXPOSITION. I WANT TO ASSURE YOU THAT THIS PROBLEM HAS RECEIVED, AND IS CONTINUING TO RECEIVE, MY MOST SERIOUS CONSIDERATION AND THAT OF THE

COMMANDER, U S FORCES, JAPAN AND ALL OF HIS SUBORDINATE  
COMMANDER. WE ARE EXPEDNING EVERY EFFORT TO INSURE THAT  
NOT ONLY THE OPENING, BUT ALSO THE ENTIRE PERIOD OF THE  
OCEAN EXPOSITION WILL BE UNMARRED BNUANY UNTOWARD INCIDENT  
INVOLVING A MEMBER OF THE U S FORCES. TO THAT END THE  
MILITARY COMMANDERS IN JAPAN HAVE DEVELOPED A TWO-PART PROGRAM.  
THE FIRST AND GENERAL PART OF THE PROGRAM INVOLVES THE FOLLOWING  
MEASURES:

1. CONTINUE AT ALL LEVELS TO EMPHASIZE THE SUPERVISION  
AND CONDUCT OF TROOPS THROUGH INFORMATIONAL PROGRAM, COMMAND  
AND STAFF MEETINGS, TO REDUCE INCIDENTS OF MISBEHAVIOR OR  
MISUNDERSTANDING.

2. MAINTAIN CLOSE WORKING RELATIONSHIPS WITH JAPANESE  
LAW ENFORCEMENT AND OTHER PREFECTURAL AUTHORITIES.

3. ESTABLISH MORE RAPID COMMUNITION BETWEEN U S AND  
GOVERNMENT OF JAPAN LAW ENFORCEMENT AUTHORITIES.

4. CREATE AND HEIGHTEN AWARENESS AMONG ALL U S MILITARY  
PERSONNEL CONCERNING THE SENSITIVITY OF THE POLITICAL SITUATION.

5. MAINTAIN CLOSE COORDINATION BETWEEN U S MILITARY  
COMMANDERS ON OKINAWA, THE U S CONSUL GENERAL IN NAHA  
AND AMBASSADOR LANE AT THE U S EXPO PAVILION.  
THE SECOND PART OF THE COMMANDERS' PROGRAM COMPRISES  
SPECIFIC MEASURES DESIGNED TO FORESTALL INCIDENTS, INCLUDING:

1. CONDUCT DETAILED BRIEFINGS FOR ALL NEWLY ARRIVED  
PERSONNEL AND DEPENDENTS AND THE CREWS OF VISITING VESSELS  
ON THE EFFECT OF THE STATUS OF FORCES AGREEMENT (SOFA) ON  
U S MILITARY PERSONNEL AND THEIR FAMILIES. THE SOFA WILL  
ALSO BE THE FOCUS FOR REGULAR LECTURES BY COMMANDERS TO  
THEIR TROOPS. THE FAR EAST NETWORK (FEN), OKINAWA, IS  
PRESENTING, AT LEAST TWICE-DAILY, SPOT ANNOUNCEMENTS ON THE  
SOFA.

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2. INFORMATION ON THE LEGAL AND PENAL SYSTEMS OF JAPAN  
AND THE RESULTS OF CERTAIN CRIMINAL TRIALS ARE BEING PUBLISHED  
IN WEEKLY MILITARY UNIT NEWSPAPERS. DISCIPLINARY ACTIONS FOR  
OFFENSES AGAINST JAPANESE NATIONALS OR PROPERTY ARE FURTHER  
PUBLICIZED THROUGH OFFICIAL "PLAN OF THE DAY" AND DAILY BULLETIN  
BOARD ANNOUNCEMENTS.

3. A "CLEAN CITY CAMPAIGN" HAS BEEN INAUGURATED, INCLUDING  
PUBLICIZING THE CLOSING HOURS OF LICENSED CABARETS AND INFORMING  
SERVICEMEN THAT IF THEY ARE ON THE STREETS OF OKINAWA CITY  
AFTER 1:00 A.M., THEY MAY EXPECT TO BE STOPPED BY THE JAPANESE  
POLICE AND REQUIRED TO IDENTIFY THEMSELVES. LISTS OF THOSE  
STOPPED BY THE JAPANESE POLICE BETWEEN 1:00 AND 5:00 A.M. ARE

THEN PROVIDED TO THE U S MILITARY COMMANDERS. THIS CAMPAIGN HAS ALREADY WON THE PRAISE OF LOCAL OKINAWAN NEWS MEDIA.

4. MILITARY POLICE PERSONNEL ARE RECEIVING DETAILED INSTRUCTIONS ON THE SOFA, THEIR AUTHORIZED ACTIVITIES IN JAPAN AND THE JAPANESE PENAL CODE TO ASSIST THEM IN COOPERATING WITH JAPANESE POLICE AUTHORITIES AND IN ENFORCING APPLICABLE LAWS WITH RESPECT TO SOFA PERSONNEL. MILITARY POLICE ARE ALSO RECEIVING INSTRUCTIONS ON QUESTIONS OF US-JAPAN CRIMINAL JURISDICTION AND DETAILED LOCAL POLICE OPERATIONAL INFORMATION BEFORE GOING ON DUTY EACH SHIFT.

5. INTENSIVE TRAFFIC SAFETY PROGRAMS HAVE BEEN INITIATED. ONE SUCH PROGRAM, ENTITLED "THE TEN MOST DANGEROUS INTERSECTIONS", WAS HIGHLY PUBLICIZED BY U S FORCES ON OKINAWA AND RESULTED IN CONSIDERABLY REDUCED INCIDENCE OF TRAFFIC ACCIDENTS AT THOSE INTERSECTIONS. THE PROGRAM HAS SINCE BEEN OFFERED TO GOVERNOR YARA FOR USE BY THE PREFECTURAL PUBLIC SAFETY DIVISION.

6. A U S FORCES CENTRAL INFORMATION AND COORDINATION CENTER HAS BEEN ESTABLISHED AT CAMP SUKIRAN AS A CLEARING HOUSE FOR ALL POLICE ACTIONS INVOLVING U S FORCES. PREFECTURAL POLICE HAVE AGREED TO INSTALL A POLICE TELEPHONE LINK THERE BY JULY 15. WE ALSO HOPE THE POLICE WILL FIND IT POSSIBLE TO PROVIDE FULL-TIME REPRESENTATION BY JAPANESE OFFICERS AT THIS CENTER, AT LEAST FOR THE EARLY PERIOD OF THE EXPOSITION. THEY HAVE THUS FAR BEEN UNABLE TO PROVIDE ADDITIONAL PERSONNEL

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FOR THIS DUTY.

7. ALL AVAILABLE MEDIA WILL BE USED TO ENCOURAGE ON-BASE ACTIVITIES AND MINIMIZE OFF-BASE ACTIVITIES OF MILITARY PERSONNEL DURING CRITICAL PERIODS OF THE EXPOSITION. SPECIAL INFORMATION PROGRAMS WILL INFORM U S PERSONNEL OF ADVERSE TRAFFIC CONDITIONS, DRIVING RESTRICTIONS, CROWDING, AND PRICE DEVELOPMENTS IN THE EXPOSITION AREA IN ORDER TO FORESTALL DISAPPOINTMENTS OR AGGRAVATIONS WHICH MIGHT PROVOKE AN INCIDENT.

8. ATTENDANCE OF U S MILITARY PERSONNEL AT THE EXPOSITION'S OPENING CEREMONIES AND ON WEEKENDS WILL BE ACTIVELY DISCOURAGED. TO ENCOURAGE ATTENDANCE AT OTHER TIMES, MILITARY BUS TRANSPORTATION TO THE EXPOSITION SITE WILL BE PROVIDED ON WEEKDAYS AFTER AUGUST 4, 1975.

9. TRAVEL TO THE EXPOSITION SITE BY COMMERCIAL TRANSPORTATION AND PACKAGE TOURS WILL BE ENCOURAGED BY MILITARY COMMANDERS, WHILE TRAVEL BY PRIVATE CARS WILL BE DISCOURAGED.

10. PREFECTURAL POLICE REGULATIONS CONCERNING TRAVEL THROUGH TOGUCHI VILLAGE IN THE VICINITY OF THE EXPOSITION SITE, AS WELL AS TRAVEL RESTRICTIONS IMPOSED DURING THE

VISIT OF THE CROWN PRINCE, WILL BE STRICTLY ENFORCED BY SPECIAL TRAFFIC REGULATIONS. USE OF PEDESTRIAN OVERPASSES ON HIGHWAY 58 WILL BE PROHIBITED DURING THE PASSAGE OF THE CROWN PRINCE. THESE REGULATIONS WILL BE FULLY PUBLICIZED IN COMMAND NEWSPAPERS AND ON FEN.

11. THE OKINAWA REGIONAL EXHCNANGE (PX) IS BEING INSTRUCTED TO HOLD A SALE ON JULY 20 AT ITS ON-BASE SALES OUTLETS, AS AN INCENTIVE FOR U S MILITARY PERSONNEL AND THEIR FAMILIES TO REMAIN INSIDE THEIR RESPECTIVE FACILITIES AND AREAS ON THATDAY.

12. NOTICES TO REMAIN CLEAR OF AREAS WHERE DEMONSTRATIONS ARE EXPECTED WILL BE PASSED TO ALL U S FORCES PERSONNEL ONE FULL DAY PRIOR TO THE ANTICIPATED TIME OF THE DEMONSTRATION.

13. IN RESPONSE TO THE SUGGESTION OF LOCAL AUTHORITIES, CAMP KUWAE'S BOUNDARY ALONG HIGHWAY 58 HAS BEEN CLEARLY CONFIDENTIAL

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MARKED WITH A FENCE AND BILINGUAL SIGNS.  
I AM SURE YOU WILL UNDERSTAND THAT, DESIPITE THE INTENSITY OF OUR EFFORTS, WE CANNOT GUARANEE IN ADVANCE THAT SOME UNFORESEEN CIRCUMSTANCE OR HEEDLESS INDIVIDUAL WILL NOT PROVOKE THE KIND OF INCIDENT THESE MEASURES HAVE BEEN DESIGNED TO FORESTALL. I CAN ASSURE YOU, HOWEVER, THAT WE WILL BE DOING OUR UTMOST, ALONG WITH THE AUTHORITIES OF THE GOVERNMENT OF JAPAN AND OKINAWA PREFECTURE, TO MINIMIZE THE POSSIBILITY OF UNTOWARD INCIDENTS MARRING WHAT I AM CONFIDENT WILL BE AN ENTERTAINING AND EDUCATIONAL EXPERIENCE FOR MILLIONS OF JAPANESE AND INTERNATIONAL VISITORS. FURTHERMORE, BEYOND THE PERIOD OF SPECIAL CONCERN IN RLATION TO EXPO, WE WILL CONTINUE TO DO EVERYTHING POSSIBLE TO PREVENT THE RECURRENCE OF INDIDENTS INVOLVING OUR PERSONNEL. SINCERELY, JAMES D. HODGSON, AMBASSADOR UNQTE.  
SHOESMITH

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